

Department of Family and Protective Services

Foster Care Needs Assessment

July 2019

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Executive Summary

In accordance with Senate Bill 11 (85th Texas Legislature, 2017), Department of Family and Protective Services (DFPS) Child Protective Services (CPS) Regional Directors must use data DFPS collects on substitute care needs and availability to develop an annual, collaborative, regional substitute care capacity needs plan for areas in which Community-Based Care (CBC) has not been implemented. Using the data from the 2017 and 2018 DFPS needs assessment reports, the regions created and published on the DFPS website their first annual, collaborative capacity strategic plans in Fall 2018. To help regions further refine these plans going forward and to give contracted providers the data they need to build capacity, this report provides a forecast for daily demand for substitute care through Fiscal Year 2021 and an estimated daily current supply, along with some additional insights and information around capacity. With the goal to place more children in family settings that are close to their home, the analysis in this report indicates that to the following is needed:

- Safely placing as many children as possible with relatives. Relative
 placements not only keep children with family, they reduce the need
 for non-relative foster care.
- More foster home capacity across the state for:
 - o youth 14 and older with basic and moderate service levels;
 - o for all higher needs children and youth; and
 - o in rural areas, capacity for all ages and service levels.

Building capacity depends largely on contracted provider efforts. Contracted providers develop and manage 90 percent of all foster homes across the state, all foster homes for higher needs children, and all congregate care. To support contracted providers in understanding and using the information in this needs assessment, each Regional Director will be hosting a regional strategic capacity building meeting including not only foster care providers but local faith-based entities, child advocates, and other organizations as well. In these meetings the Regional Director will facilitate a collaborative discussion about the data in this needs assessment and any needed revisions or updates to last year's regional strategic capacity building plan. Updated regional strategic capacity building plans will be published on the DFPS website. Through these meetings and other collaborative efforts, DFPS will continue to partner with contracted providers and other stakeholders to address substitute care capacity needs by identifying and expanding strategies that are working, changing or discontinuing those that are not and exploring and incorporating new strategies, as appropriate.

DFPS Strategies for Substitute Care Capacity in Non-CBC Areas

Child Protective Services' primary goal for substitute care is to place as many children as possible close to home in safe, family settings that can care for the child until they can safely reunite with their family, or achieve permanency through adoption or the transfer of custody to a relative. Whenever possible, CPS places children in substitute care with a relative or kinship caregiver. For children in foster care, the goal is to place in a foster home close to their own home whenever possible. For those in foster care who require a higher level of supervision and services, CPS seeks placements that will meet their therapeutic needs. In addition to the annual regional strategic plans, DFPS has implemented several statewide initiatives to support its substitute care goals.

As discussed below, CPS provides a range of support for contracted providers to build needed capacity, including the data and analysis in this report. CPS also directly develops and manages a limited number of foster homes, primarily in rural areas for children with basic service levels through the agency's foster and adoptive home development (FAD) division. Data about FAD homes is in Appendix H.

Maximizing Placements with Kinship Caregivers

To build capacity for kinship placements, CPS provides direct financial support for the child's care. Kinship caregivers who want to be foster parents are verified through a Child Placing Agency (CPA) or through DFPS and are provided training and support. For kinship caregivers who are not verified as foster parents, CPS conducts background checks and a home study. Additionally, approximately 200 CPS Kinship staff provide ongoing support and training. CPS also has dedicated staff that monitor and respond to questions and issues kinship caregivers send to a designated e-mail box.

Other CPS initiatives to support kinship placements include:

- Regular communication with kinship caregivers about options available for training financial and other supports (reinforced by HB 1884, 85th Legislature)
- Partnering with Texas Court Appointed Special Advocates (CASA) to support Collaborative Family Engagement which helps identify, locate, and engage family members and other caring adults so they are involved in the child's care and permanency planning.

- Quarterly meetings with the Kinship Collaboration Group, which includes kinship caregivers who help CPS improve the kinship program by identifying ways to better support kinship placements.
- Working to create and sustain monthly kinship support groups in each region. These groups are led by former kinship caregivers and provide information and support to current caregivers.
- Improving timeliness of out-of-state relative/kinship homes studies and placements to keep children with families and support permanency.

Facilitating More Effective and Efficient Use of Existing Foster Care Capacity

Precisely determining what foster care capacity is available on any given day can be a challenge. Foster homes and facilities are often verified for the maximum number of placements and to take children and youth across a variety of ages and service levels. For various reasons, however, foster parents and facilities may only accept a limited number of children or children within a certain age range or service level. These reasons may be related to the needs of children already in their care or other issues related to a particular foster family's circumstances. Moreover, other agencies, such as the juvenile justice system or federal government, other states, and private individuals may be placing children with the same contractors CPS uses. Or, for a myriad of reasons, foster parents may be unavailable for placement for a period of time.

DFPS is developing a Child Placement Portal ("portal") that will allow CPS to more effectively and efficiently use existing foster care capacity. Once implemented, the portal will be updated in near real-time with current vacancy information supplied by contracted providers. The portal will also include information about the potential placements so CPS staff can better match children to the most suitable placement. It is anticipated the portal will be completed by October 2019.

Supporting Capacity for Higher Needs Children

To increase capacity for higher needs children who are historically the most difficult to place, DFPS created the Temporary Emergency Placement (TEP) program in June 2017. The TEP program provides emergency, short-term, highly structured quality residential care and services for children while CPS placement staff continue searching for a more suitable and longer-term placement. This is a no eject/no reject program. Participating providers have

specialized training and experience serving high needs children in substitute care. DFPS purchased 20 beds from four providers across Texas who provide emergency care, including 24-hour supervision to ensure child safety, frequent one-to-one monitoring, an inter-disciplinary meeting within 24 hours of admission to discuss the child's needs/ daily observation notes/ weekly progress notes/ and immediate on-site crisis response. The TEP program served 353 children and youth in FY 18.

In 2018, to encourage contracted CPAs to build capacity for younger children with higher needs and to incentivize Residential Treatment Centers (RTCs) to accept children and youth who might otherwise be difficult to place, DFPS expanded the service levels to include Treatment Foster Family Care and Intense Plus.

Treatment Foster Family Care (TFFC) is designed to provide intensive services to children in a highly structured home environment, often as an alternative to RTC placement. The TFFC program is available for children and youth ages 10 and younger who have mental health and/or socio-behavioral needs that cannot be met in traditional foster care settings. The program includes innovative, multi-disciplinary treatment services that are evidenced-based and research-supported. It is a time-limited program intended to stabilize and prepare children for successful transition into less restrictive or permanent placements. Under the program, foster parents and contractors receive a higher reimbursement but have additional expectations such as more training, more frequent treatment plan reviews, and ongoing support following discharge. As of April 2019, DFPS had contracts with three TFFC providers, with TFFC homes across regions 1, 3, 6, 7, 8, and 11.1

The Intense Plus service level is available for children placed in RTCs. Caregivers must have specialized training specific to the child's needs and clinical staff must have professional licensure or graduate level education to provide therapeutic services, intense therapeutic supports and interventions.

In addition, over the past year DFPS has partnered with providers, the Texas Alliance for Children and Families and Casey Family Programs on regional meetings around capacity building to discuss barriers and opportunities.

Financial Incentives for Contracted Providers Who Build Needed Capacity

Senate Bill 11 directs DFPS to provide financial incentives for non-CBC contracted residential child-care providers who exceed specified performance outcomes. During Fiscal Year 2020, DFPS plans to implement financial incentives for non-CBC contracted providers who increase needed capacity.

Consistent with the shift to performance based contracting, the incentive structure empowers contracted providers to determine how to best meet this goal.

CPS Staff Who Support Contracted Provider Capacity Building Efforts

In addition to the FAD and Kinship staff discussed previously in this report, a dedicated CPS capacity building specialist supports prospective and existing contracted providers. The specialist helps them navigate the licensing and contractual process, use and understand the data on needed capacity, and, for individuals interested in becoming a foster parent, connect them with CPAs in their area.

CPS faith-based specialists also support contracted providers by working with local congregations to provide information to members about the needs of children and families in their area and how to become a foster parent. As of Fiscal Year 2018, CPS had partnerships with 1,199 faith communities.

Data on Substitute Care Demand and Supply

There are many different approaches and methodologies to estimate substitute care demand and supply. As contracted providers are primarily responsible for developing new capacity, CPS met with them to determine how best to support their capacity-building efforts. Based on feedback from providers, this analysis estimates demand as the daily number of children ages 0-21 in substitute care for Fiscal Year 2019 through Fiscal Year 2021, and estimates current daily substitute care supply by beds that are filled for each placement type. For non-related foster care, demand and supply are further delineated by service level. A detailed description of the different service levels and placement types is in Appendix A. A detailed description of the methodology for determining daily demand and supply is in Appendix B.

Pursuant to Senate Bill 11, this report focuses on areas where CBC has not yet been implemented. To align with CBC and support future CBC roll outs, however, the analysis looks at data based on the proposed CBC catchment areas.² Appendix C includes a description of the counties assigned to each catchment area and areas in which CBC Stage 1 has rolled out. More information about CBC is available on the DFPS public website.

Data on forecasted demand and estimated existing supply for relative placements and non-relative foster care is summarized below. Appendices D through I include additional detail on (1) existing foster care supply and forecasted non-relative foster care demand by service level, and for youth

ages 14 and older, (2) data on cross-catchment foster care placements, and (3) data on DFPS and contracted CPA foster homes.

Placement with Kinship Caregivers

Across most catchment areas, more than 40 percent of children in substitute care are placed with a kinship caregiver. The most common placement is with a kinship caregiver who is not a verified foster parent. Increases in relative placements reduces the need for non-relative foster care, especially for children with a basic or moderate service level. While it may not have a significant impact on the number of higher needs children needing a non-relative foster care placement, increases in relative placements does make the proportion of higher needs children in non-relative foster care higher.

The rate of relative placements is currently forecasted to remain stable through Fiscal Year 2021.

Table 1: Estimated Daily Number of Children Placed with Relatives in FY 2018³

	Children in			
	Unverified	Children in	Total in	Rate of
	Kinship	Kinship	Substitute	Kinship
Catchment	Placements	Foster Care	Care	Placement
1	727	45	1,855	42%
3a	574	70	1,509	43%
3c	1,296	194	3,079	48%
4	862	70	1,968	47%
5	503	50	1,234	45%
6a	1,096	236	3,725	36%
6b	714	96	1,615	50%
7a	1,374	108	2,504	59%
7b	953	59	1,761	57%
8b	478	109	1,296	45%
9	337	35	879	42%
10	110	2	362	31%
11a	418	33	1,207	37%
11b	386	45	1,032	42%
Statewide non-CBC	9,828	1,152	24,026	46%

Non-Relative Foster Care

The number and service level mix of children in non-relative foster care is forecasted to remain relatively stable through Fiscal Year 2021. As illustrated in Chart 1, only catchment areas 1, 4, and 11a are forecasted to grow more than 5 percent from Fiscal Year 2018 to Fiscal Year 2021. If catchment areas can increase the rate of kinship placements, the forecasted need for non-relative foster care will be reduced.

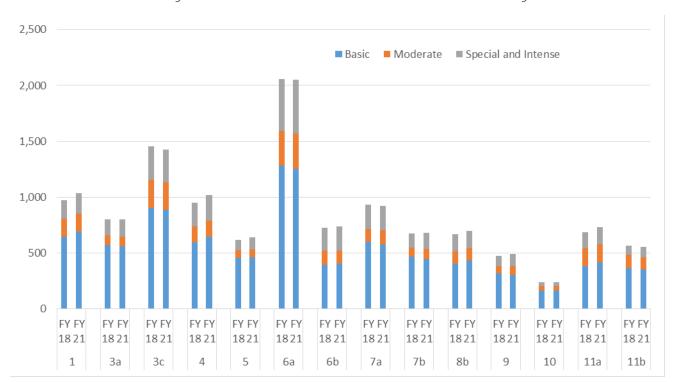


Chart 1: Estimated Daily Number of Children in Non-Relative Foster Care by Service Level⁴

Estimated Daily Demand and Supply for Basic and Moderate Service Levels

Table 2 shows the forecasted daily number of children with a basic or moderate service level in Fiscal Year 2021 and the estimated daily supply for basic and moderate service levels as of August 31, 2018.

DFPS strives to place children with a basic or moderate service level whenever possible in a foster home. If that's not possible, CPS does use other General Residential Operations (GROs) (not an RTC or emergency shelter) that can provide as much of a home like setting as possible.

Catchment areas 3a, 3c, 6b, 7a, 10, and 11b are close to or have sufficient current foster home supply to meet the forecasted demand from their areas.

Table 2:	Forecasted FY 2021 Daily Demand and Estimated Foster Care Supply on August
	31, 2018 for Children with a Basic or Moderate Service Level ⁵

Catchment	Forecasted Demand from Catchment	Foster Home ⁶ *	GRO ⁷ *	Total in Catchment*	Percent of Forecasted Demand met by Current Supply
1	853	540	126	666	78%
3a	643	582	17	599	93%
3c	1,132	1,111	8	1119	99%
4	791	538	29	567	72%
5	529	403	18	421	80%
6a	1,569	1,314	41	1355	86%
6b	520	755	41	796	153%
7a	700	770	37	807	115%
7b	533	440	40	480	90%
8b	543	450	171	621	114%
9	380	193	3	196	52%
10	201	205	0	205	102%
11a	577	315	7	322	56%
11b	462	536	22	558	121%
Statewide Non-CBC	9,433	8,152	560	8,712	92%

^{*} Estimated Daily Foster Care Supply in Catchment (by Number of Beds)

Demand and Supply for Specialized and Intense Service Levels

Table 3 shows the forecasted daily number of children with a specialized or intense service level in Fiscal Year 2021 and the estimated daily supply for specialized and intense service levels as of August 31, 2018.

Whenever possible, DFPS strives to place these children and youth in a foster home close to their own home that can meet their therapeutic needs. Sometimes, however, these children and youth need services and supervision for a period of time that are only available through an RTC or other GRO.

Most catchment areas have limited foster home supply for specialized and intense service levels.

Table 3: Forecasted Daily Demand for FY 2021 and Estimated Foster Care Supply on August 31, 2018 for Children with a Specialized or Intense Level of Care⁸

						Percent of
						Forecasted
						Demand
						met by
	Forecasted					Current
	Demand					Foster
	from	Foster			Total in	Home
Catchment	Catchment	Home ⁹ *	GRO ¹⁰ *	RTC ¹¹ *	Catchment*	Supply
1	180	31	11	58	100	17%
3a	154	40	2	26	68	26%
3c	297	179	2	70	251	60%
4	226	61	27	71	159	27%
5	111	23	5	10	38	21%
6a	480	208	28	339	575	43%
6b	216	192	11	220	423	89%
7a	219	104	0	87	191	47%
7b	146	20	4	158	182	14%
8b	156	46	24	143	213	29%
9	110	3	1	0	4	3%
10	38	12	0	0	12	32%
11a	156	20	0	0	20	13%
11b	94	78	3	2	83	83%
Statewide						
Non-CBC	2,583	1,017	118	1,184	2,319	39%

^{*} Estimated Daily Foster Care Supply in Catchment (by Number of Beds)

Emergency Shelter Capacity

An emergency shelter is a temporary placement, generally less than 90 days, where a child stays until a more permanent placement is found. This type of capacity is needed as part of the continuum of care, but generally is not considered long-term placement capacity.

Table 4 shows that every catchment area has some emergency shelter capacity with a slight concentration in 6b. Most children placed in an emergency shelter have a basic or moderate service level. To the extent needed foster home capacity is built, the need for emergency shelter capacity should decline.

Table 4: Estimated FY 2018 Daily Supply of Emergency Shelter Beds 12

	Emergency Shelter
Catchment	Supply in Catchment
1	43
3a	30
3c	35
4	19
5	9
6a	29
6b	110
7a	60
7b	53
8b	75
9	18
10	7
11a	59
11b	32
Statewide Non-CBC	579

Supervised Independent Living (SIL) 13

SIL is a foster care placement for youth aged 18 and older where they can live on their own while still getting casework and support services to help them become independent and self-sufficient. This type of capacity is essential for supporting youth aging out of state custody a way to successfully transition to living independently.

Table 5 shows that most catchment areas have some SIL capacity to support placements for youth from their area. As with the other types of placement, demand is based on children in a SIL placement. Across all catchment areas, however, there is a waiting list for SIL apartment placements. As the number of youth in SIL are relatively small, there is no forecast at the catchment area level. DFPS continues to partner with university systems to grow this capacity for youth who are college bound.

Table 5: FY 2018 Estimated Daily Demand and Supply of SIL¹⁴

	Demand from	Supply in
Catchment	Catchment	Catchment
1	5	5
3a	8	7
3c	16	12
4	2	0
5	1	1
6a	17	20
6b	2	1
7a	7	0
7b	12	27
8b	10	0
9	2	0
10	1	0
11a	3	4
11b	0	0
Statewide Non-CBC	86	77

Leveraging Existing Foster Care Capacity

Increasing foster care supply could involve more than adding new capacity. As discussed above, for various reasons, a foster home may be verified for more children than are placed in the home or may be active but have no children placed on a particular day. If contracted providers can find ways to better leverage this existing foster care capacity, it will help increase capacity without the upfront costs. The new portal scheduled for October 2019 should help as well as DFPS will have more real-time information about what placements are available on any given day.

As illustrated in Table 6, each catchment area has some number of homes that were vacant on August 31, 2018, but were still active.

Table 6: Active Foster Homes that Were Vacant on August 31, 2018 but Had Children Placed in Last Year¹⁵

		Basic and	
	Basic and	Moderate for	Specialized and
	Moderate in	Youth 14+ in	Intense in
Catchment	Catchment	Catchment	Catchment
1	99	13	13
3a	191	13	8
3c	223	20	25
4	107	8	7
5	42	2	1
6a	245	16	18
6b	179	15	15
7a	185	17	10
7b	167	9	10
8b	121	8	8
9	46	5	3
10	14	3	1
11a	47	3	1
11b	72	11	15
Statewide			
Non-CBC	1,738	143	135

Conclusion

Throughout this report, DFPS has provided extensive data and information about forecasted daily substitute care demand and estimated daily current substitute care supply. DFPS will continue to partner with contracted providers and other stakeholders to address substitute care capacity needs by identifying and expanding strategies that are working, changing or discontinuing those that are not and exploring and incorporating new strategies, as appropriate.

Appendix A – Service Level and Placement Type Descriptions

Service Levels

The basic service level consists of a supportive setting, preferably in a family, that is designed to maintain or improve the child's functioning, including:

- Routine guidance and supervision to ensure the child's safety and sense of security;
- Affection, reassurance, and involvement in activities appropriate to the child's age and development to promote the child's well-being;
- Contact, in a manner that is deemed in the best interest of the child, with family members and other persons significant to the child to maintain a sense of identity and culture; and
- Access to therapeutic, habilitative, and medical intervention and guidance from professionals or paraprofessionals, on an as-needed basis, to help the child maintain functioning appropriate to the child's age and development.

The moderate service level consists of a structured supportive setting, preferably in a family, in which most activities are designed to improve the child's functioning including:

- More than routine guidance and supervision to ensure the child's safety and sense of security;
- Affection, reassurance, and involvement in structured activities appropriate to the child's age and development to promote the child's well-being;
- Contact, in a manner that is deemed in the best interest of the child, with family members and other persons significant to the child to maintain a sense of identity and culture; and
- Access to therapeutic, habilitative, and medical intervention and guidance from professionals or paraprofessionals to help the child attain or maintain functioning appropriate to the child's age and development.
- In addition to the description in the section above, a child with primary medical or habilitative needs may require intermittent interventions from a skilled caregiver who has demonstrated competence.

The specialized service level consists of a treatment setting, preferably in a family, in which caregivers have specialized training to provide therapeutic, habilitative, and medical support and interventions including:

- 24-hour supervision to ensure the child's safety and sense of security, which includes close monitoring and increased limit setting;
- Affection, reassurance, and involvement in therapeutic activities appropriate to the child's age and development to promote the child's well-being;
- Contact, in a manner that is deemed in the best interest of the child, with family members and other persons significant to the child to maintain a sense of identity and culture; and
- Therapeutic, habilitative, and medical intervention and guidance that is regularly scheduled and professionally designed and supervised to help the child attain functioning appropriate to the child's age and development.
- In addition to the description in the section above, a child with primary medical or habilitative needs may require regular interventions from a caregiver who has demonstrated competence

The intense service level consists of a high degree of structure, preferably in a family, to limit the child's access to environments as necessary to protect the child. The caregivers have specialized training to provide intense therapeutic and habilitative supports and interventions with limited outside access, including:

- 24-hour supervision to ensure the child's safety and sense of security, which includes frequent one-to-one monitoring with the ability to provide immediate on-site response;
- Affection, reassurance, and involvement in therapeutic activities appropriate to the child's age and development to promote the child's well-being;
- Contact, in a manner that is deemed in the best interest of the child, with family members and other persons significant to the child, to maintain a sense of identity and culture;
- Therapeutic, habilitative, and medical intervention and guidance that is frequently scheduled and professionally designed and supervised to help the child attain functioning more appropriate to the child's age and development; and
- Consistent and frequent attention, direction, and assistance to help the child attain stabilization and connect appropriately with the child's environment.
- In addition to the supports and interventions listed in the section above:
 - Children with intellectual or developmental disabilities needs require professionally directed, designed and monitored

- interventions to enhance mobility, communication, sensory, motor, and cognitive development, and self-help skills; and
- Children with primary medical or habilitative needs require frequent and consistent interventions. The child may be dependent on people or technology for accommodation and require interventions designed, monitored, or approved by an appropriately constituted interdisciplinary team.

Included in the intense service level is the intensive psychiatric treatment program (IPTP). IPTP offers a short-term mental health treatment and placement option for children in DFPS conservatorship with acute, intensive psychiatric needs at the time of release from a psychiatric hospitalization or as an alternative to a psychiatric hospitalization. The purpose is to provide enriched services and supports to stabilize children and youth and promote successful transitions to less restrictive placements.

Children can also be placed in foster care through a Child Specific Contract (CSC). A CSC is used when placement through the service level structure is not available.

Placement Types

The different placement types include placements with relatives, non-relative foster homes, emergency shelters, RTCs, and other GROs. An emergency shelter refers to a type of GRO that is a temporary placement where a child stays until a more permanent placement is found. An RTC is a type of GRO that exclusively provides 24-hour care, supervision and treatment services for seven or more children or youth with emotional disorders. Other GROs also provide 24-hour care, supervision and services to seven or more children or youth, but they are not necessarily limited to those with emotional disorders. Supervised Independent Living (SIL) is a foster care placement for youth aged 18 and older where they can live on their own while still getting casework and support services to help them become independent and self-sufficient.

Appendix B – Methodology for Estimating Daily Non-Relative Foster Care Demand and Supply

The demand and supply of substitute care on any given day is influenced by a myriad of factors that change over time, making an exact estimate or forecast virtually impossible. To align with the DFPS databook and other reporting, this analysis uses children age 0-21 in substitute care on August 31, 2018 from each catchment area to estimate the daily substitute care. Estimated daily demand for non-relative foster care is further delineated by a child's service level on August 31, 2018. For the purposes of this analysis, all CSCs and IPTPs are excluded from the counts of children with basic, moderate, specialized and intense service levels.

To estimate the change in demand through Fiscal Year 2021, this analysis uses the DFPS forecast methodology used for reporting to the Legislative Budget Board (LBB) to ensure consistency in approach. The forecasting model incorporates historic trends, as well as expected changes in removals and length of stay, and estimates for each catchment area monthly relative placements and foster care by service level. For Fiscal Year 2020-2021, the current forecast assumes a stabilization in trends so that changes in the number of children in each level of care generally tracks changes in the overall child population. The forecast is updated quarterly and the one used for this analysis is from the second quarter of Fiscal Year 2019 incorporating data through December 2018. Each catchment areas was forecasted separately using historical data from that area.

To calculate the forecasted daily number of children needing a placement through Fiscal Year 2021, this analysis used the percentage change in the forecast from August to August of each fiscal year and multiplied that by the number of children in each level of care on August 31 for the prior fiscal year. For example, the forecasted number of children with a basic service level for Fiscal Year 2019 was calculated by multiplying the rate of change from the forecast for children with a basic service level from August 2018 to August 2019 by the number of children with a basic service level on August 31, 2018.

The forecast does not include a break out by age. As a result, for youth age 14 or older with a basic or moderate service level, this analysis uses the growth rates in the forecast for basic and moderate service levels overall.

The forecast used for this analysis does not include any assumptions as to the impact of TFFC or IP as these service levels are relatively new. Once TFFC and IP roll out and perform as expected, DFPS anticipates it will reduce Texas Foster Care Needs Assessment (August 2019)

the demand for specialized, intense, and CSC placements and increase the demand for moderate placements.

To estimate the daily supply of relative beds and non-relative foster care beds in Fiscal year 2018 and align with the estimate of daily demand, this analysis uses beds filled by children and youth age 0-21 on August 31, 2018 in each catchment area by service level. Given the special and limited circumstances for IPTP and CSC placements, the count of supply excludes these placements.

Appendix C – CBC Catchment Areas

Catchment	County Name
1	Armstrong, Bailey, Briscoe, Carson, Castro, Childress, Cochran, Collingsworth, Crosby, Dallam, Deaf Smith, Dickens, Donley, Floyd, Garza, Gray, Hale, Hall, Hansford, Hartley, Hemphill, Hockley, Hutchinson, King, Lamb, Lipscomb, Lubbock, Lynn, Moore, Motley, Ochiltree, Oldham, Parmer, Potter, Randall, Robert, Sherman, Swisher, Terry, Wheeler, Yoakum
2	Archer, Baylor, Brown, Callahan, Clay, Coleman, Comanche, Cottle, Eastland, Fisher, Foard, Hardeman, Haskell, Jack, Jones, Kent, Knox, Mitchell, Montague, Nolan, Runnels, Scurry, Shackelford, Stephens, Stonewall, Taylor, Throckmorton, Wichita, Wilbarger, Young
3A	Collin, Cooke, Denton, Fannin, Grayson, Hunt, Wise,
3B	Erath, Hood, Johnson, Palo Pinto, Parker, Somervell, Tarrant,
3C	Rockwall, Dallas, Ellis, Kaufman, Navarro
4	Anderson, Bowie, Camp, Cass, Cherokee, Delta, Franklin, Gregg, Harrison, Henderson, Hopkins, Lamar, Marion, Morris, Panola, Rains, Red, River, Rusk, Smith, Titus, Upshur, Van Zandt, Wood
5	Angelina, Hardin, Houston, Jasper, Jefferson, Nacogdoches, Newton, Orange, Polk, Sabine, San Augustine, San Jacinto, Shelby, Trinity, Tyler
6A	Harris
6B	Austin, Brazoria, Chambers, Colorado, Fort Bend, Galveston, Liberty, Matagorda, Montgomery, Walker, Waller, Wharton
7A	Bell, Bosque, Brazos, Coryell, Falls, Freestone, Grimes, Hamilton, Hill, Lampasas, Leon, Limestone, Llano, Madison, McLennan, Milam, Mills, Robertson, San Saba, Williamson
7B	Bastrop, Blanco, Burleson, Burnet, Caldwell, Fayette, Hays, Lee, Travis, Washington
8A	Bexar
8B	Atascosa, Bandera, Calhoun, Comal, De Witt, Dimmit, Edwards, Frio, Gillespie, Goliad, Gonzales, Guadalupe, Jackson, Karnes, Kendall, Kerr, Kinney, La Salle, Lavaca, Maverick, Medina, Real, Uvalde, Val Verde, Victoria, Wilson, Zavala
9	Andrews, Borden, Coke, Concho, Crane, Crockett, Dawson, Ector, Gaines, Glasscock, Howard, Irion, Kimble, Loving, Martin, Mason, McCulloch, Menard, Midland, Pecos, Reagan, Reeves, Schleicher, Sterling, Sutton, Terrell, Tom Green, Upton, Ward, Winkler
10	Brewster, Culberson, El Paso, Hudspeth, Jeff Davis, Presidio
11A	Aransas, Bee, Brooks, Duval, Jim Wells, Kenedy, Kleberg, Live Oak, McMullen, Nueces, Refugio, San Patricio, Webb
11B	Cameron, Hidalgo, Jim Hogg, Starr, Willacy, Zapata

Appendix D – Forecasted Non-Relative Foster Care Daily Demand¹⁶

Table 7: Forecasted Basic Service Level Daily Demand – All Ages

Catchment	FY 18	FY 19	FY 20	FY 21
1	644	689	691	693
3a	572	556	558	558
3c	903	881	883	884
4	591	639	642	644
5	457	462	463	464
6a	1,285	1,251	1,254	1,254
6b	391	406	407	407
7a	599	573	575	575
7b	468	443	445	445
8b	406	433	434	434
9	315	291	297	302
10	163	159	160	160
11a	382	415	416	416
11b	366	354	355	355

Table 8: Forecasted Moderate Service Level Daily Demand - All Ages

Catchment	FY 18	FY 19	FY 20	FY 21
1	160	161	161	161
3a	84	85	85	85
3c	252	248	248	248
4	148	144	146	147
5	70	64	65	66
6a	306	305	310	315
6b	127	113	113	113
7a	116	125	125	126
7b	77	88	88	88
8b	106	108	108	108
9	64	77	78	78
10	37	41	41	41
11a	161	158	160	161
11b	120	109	108	107

Table 9: Forecasted Specialized Service Level Daily Demand – All Ages

Legal Catchment	FY 18	FY 19	FY 20	FY 21
1	138	136	136	137
3a	108	117	118	118
3c	249	211	211	212
4	181	189	189	189
5	68	81	81	82
6a	392	393	393	393
6b	172	171	171	171
7a	157	147	147	147
7b	99	102	102	102
8b	117	108	108	108
9	76	81	81	82
10	30	31	31	31
11a	122	128	128	128
11b	66	75	75	75

Table 10: Forecasted Intense Service Level Daily Demand – All Ages

Catchment	FY 18	FY 19	FY 20	FY 21
1	33	38	40	43
3a	37	31	33	36
3c	51	73	79	85
4	32	32	35	37
5	24	25	27	29
6a	76	76	81	87
6b	37	39	42	45
7a	62	62	67	72
7b	28	38	41	44
8b	40	42	45	48
9	20	25	26	28
10	7	6	6	7
11a	18	24	26	27
11b	15	16	17	19

Table 11: Forecasted Basic Service Level Daily Demand – Age 14 and Older

Catchment	FY 18	FY 19	FY 20	FY 21
1	77	82	83	83
3a	49	48	48	48
3c	103	101	101	101
4	65	70	71	71
5	43	44	44	44
6a	132	129	129	129
6b	42	44	44	44
7a	72	69	69	69
7b	63	60	60	60
8b	57	61	61	61
9	25	23	24	24
10	21	21	21	21
11a	54	59	59	59
11b	44	43	43	43

Table 12: Forecasted Moderate Service Level Daily Demand – Age 14 and Older

Catchment	FY 18	FY 19	FY 20	FY 21
1	58	58	58	58
3a	31	32	32	32
3c	95	94	94	94
4	50	49	49	50
5	23	21	21	22
6a	116	116	118	119
6b	58	52	52	52
7a	42	45	45	45
7b	30	34	34	34
8b	38	39	39	39
9	24	29	29	29
10	10	11	11	11
11a	55	54	55	55
11b	36	33	32	32

There are so few IPTP and CSC placements that a forecast through FY 2021 is not included.

Table 13: Number of Children from Each Catchment on August 31, 2018 placed with IPTP or a Child Specific Contract

Catchment	IPTP	Child Specific Contract						
1	1	11						
3a	4	4						
3c	4	17						
4	1	11						
5	1	8						
6a	5	27						
6b	0	17						
7a	4	4						
7b	6	18						
8b	1	2						
9	4	10						
10	0	0						
11a	2	5						
11b	3	2						

Appendix E - Youth 14 and Older

Table 14: Forecasted Daily Demand for FY 2021 and Estimated Daily Foster Home Supply on August 31, 2018 for Youth age 14 or Older with a Basic or Moderate Service Level¹⁷

	FY 21	FY 18	FY 21	FY 18
	Forecasted	Foster	Forecasted	Foster
	Demand from	Home Bed	Demand from	Home Beds
Catchment	Catchment*	Supply*	Catchment**	Available**
1	83	15	58	19
3a	48	23	32	17
3c	101	104	94	72
4	71	20	50	13
5	44	22	22	13
6a	129	91	119	96
6b	44	50	52	60
7a	69	35	45	24
7b	60	21	34	12
8b	61	24	39	4
9	24	5	29	2
10	21	16	11	6
11a	59	24	55	26
11b	43	50	32	45

^{*} Basic Service Level

^{**} Moderate Service Level

Appendix F - Children per Foster Home with Basic or Moderate Service Level

Table 15: Number of Foster Homes with at Least One Child with a Basic or Moderate Service Level Placed on August 31, 2018 and Average Number of Basic and Moderate Children per Home 18

Catchment	Number of Foster Homes in Catchment	Average Children per Foster Home
1	311	1.74
3a	375	1.61
3c	622	1.95
4	299	1.82
5	195	2.08
6a	671	1.96
6b	415	1.82
7a	423	1.84
7b	246	1.79
8b	256	1.76
9	108	1.80
10	102	2.01
11a	151	2.09
11b	225	2.38

Appendix G – Children per Foster Home with Higher Needs

Table 16: Number of Foster Homes with at Least One Child with a Specialized or Intense Service Level Placed on August 31, 2018 and Average Number of Specialized and Intense Children per Home¹⁹

	Number of	Average Children per
Catchment	Foster Homes	Foster Home
1	25	1.24
3a	30	1.37
3c	134	1.34
4	38	1.61
5	14	1.64
6a	141	1.48
6b	118	1.63
7a	67	1.55
7b	17	1.18
8b	29	1.59
9	2	1.50
10	9	1.33
11a	15	1.33
11B	52	1.50

Appendix H - DFPS and Contracted CPA Foster Homes

One factor affecting non-relative foster care capacity is whether the foster home is developed and maintained through DFPS or a contracted CPA. Generally, homes DFPS develops are less likely to be vacant and children with specialized and intense service levels are placed in homes contracted CPAs develop and manage.²⁰

Table 17: Number of DFPS and Contracted CPA Homes on August 31, 2018²¹

		Contracted		Percent
	DFPS	CPA	Total	DFPS
Catchment	Homes	Homes	Homes	Homes
1	85	443	528	16%
3a	69	678	747	9%
3c	99	1,038	1,137	9%
4	133	393	526	25%
5	110	184	294	37%
6a	122	1,242	1,364	9%
6b	67	851	918	7%
7a	80	830	910	9%
7b	25	627	652	4%
8b	41	486	527	8%
9	13	188	201	6%
10	45	111	156	29%
11a	18	239	257	7%
11b	14	362	374	4%
Total	921	7,670	8,591	11%

Building and maintaining new foster home capacity requires experience and an upfront investment in recruiting and training new foster parents. Areas that have more contracted CPAs with a large number of homes in a particular area may be able to better build capacity by leveraging economies of scale.

As contracted CPAs are licensed by region, the table below does not have catchment break-outs.²²

Table 18: Number of Contracted CPAs on August 31, 2018²³

			Contracted	Contracted CPAs with
		Contracted	CPAs with	more than
	Contracted	CPA	more than 50	100 foster
Region	CPAs	Homes	foster homes	homes
1	11	443	5	0
3	62	2,563	18	6
4	22	393	3	0
5	16	184	0	0
6	50	2,097	8	5
7	40	1,460	11	3
8	33	1,415	11	2
9	9	188	2	0
10	5	111	0	0
11	18	602	4	0

Even among the larger contracted CPAs, many focus primarily on homes verified to both foster and adopt rather than foster only homes. ²⁴ This can affect capacity because foster-adopt homes generally stay active for a shorter period of time, ²⁵ are less likely to take children with a specialized or intense service level or teens and are more likely to be active but have no placements in the prior 12 months. ²⁶

Appendix I – Cross Catchment Placements²⁷

Table 17: Children with Basic and Moderate Service Levels in a Non-Relative Foster Home on August 31, 2018

Legal Catchment	1	2	3A	3B	3C	4	5	6A	6B	7A	7B	8A	8B	9	10	11A	11B	Total
1	481	4	4	6	11	11	2	18	<u> </u>	5	17	6	6	11	12	0	6	601
2	19	347	2	2	13	1	0	9	5	13	2	3	2	13	0	1	2	434
3A	2	0	310	5	241	9	0	3	7	5	0	1	0	0	0	1	0	584
3C	3	2	224	18	756	23	2	13	6	10	0	4	1	0	0	2	3	1,067
4	3	0	18	2	57	471	30	19	20	7	2	1	0	0	0	2	1	633
5	1	0	3	0	7	14	341	63	42	4	1	3	0	0	0	0	0	479
6A	0	1	3	3	3	2	15	906	433	42	9	6	0	0	17	1	0	1,441
6B	1	0	4	0	0	0	7	228	197	7	1	1	0	0	0	0	3	449
7A	1	4	4	1	12	4	3	8	9	438	111	8	2	2	0	0	4	611
7B	0	1	0	4	3	0	0	7	4	181	234	13	6	0	0	1	1	455
8A	0	1	0	3	3	1	1	10	11	28	37	684	255	0	0	1	3	1,038
8B	0	0	0	1	1	0	1	11	10	13	16	166	154	0	0	0	2	375
9	28	69	10	0	1	2	0	5	2	13	4	10	6	167	0	2	1	320
10	0	0	0	0	0	0	0	3	3	0	1	0	0	0	174	0	3	184
11A	1	0	0	3	3	0	1	11	1	4	5	2	16	0	2	286	105	440
11B	0	0	0	0	0	0	0	0	4	0	0	0	2	0	0	18	402	426
Total	540	429	582	48	1,111	538	403	1,314	755	770	440	908	450	193	205	315	536	9,537

Table 18: Children with Specialized and Intense Service Levels in a Non-Relative Foster Home on August 31, 2018

Placement Catchment

Legal Catchment	1	2	3A	3B	3C	4	5	6A	6B	7A	7B	8A	8B	9	10	11A	11B	Total
1	23	1	0	0	8	7	0	4	4	5	1	2	1	1	0	1	0	58
2	1	13	1	1	4	2	0	1	4	2	1	2	3	0	0	1	0	36
3A	0	0	13	2	28	3	0	0	4	5	1	0	2	0	0	0	0	58
3C	2	0	20	4	105	6	1	7	4	8	0	5	1	0	0	0	0	163
4	0	0	2	2	20	36	9	10	7	1	0	2	0	0	0	0	1	90
5	0	0	0	0	0	2	8	11	13	1	0	1	0	0	0	0	0	36
6A	0	0	0	0	1	0	1	106	98	8	0	1	0	0	0	1	0	216
6B	1	0	0	0	1	2	1	44	32	3	0	0	0	0	0	0	0	84
7A	0	0	1	1	1	2	1	5	5	36	7	2	1	0	0	0	2	64
7B	0	1	0	0	0	0	1	1	3	13	9	0	0	0	0	0	0	28
8A	0	0	0	1	3	1	0	8	4	7	0	63	22	0	0	0	2	111
8B	0	0	0	0	5	0	0	3	4	2	1	13	15	0	0	1	1	45
9	4	3	2	0	3	0	0	3	4	8	0	1	1	2	1	0	0	32
10	0	0	0	0	0	0	0	1	0	0	0	0	0	0	11	0	0	12
11A	0	0	0	0	0	0	1	2	1	2	0	4	0	0	0	14	39	63
11B	0	0	1	0	0	0	0	2	5	3	0	2	0	0	0	2	33	48
Total	31	18	40	11	179	61	23	208	192	104	20	98	46	3	12	20	78	1,144

Table 19: All Children in a Non-Relative Foster Home on August 31, 2018

(CBC has rolled out in catchment 3B so there are no service levels)

Legal Catchment	1	2	3A	3B	3C	4	5	6A	6B	7A	7B	8A	8B	9	10	11A	11B	Total
3B	2	2	26	805	107	6	2	1	0	9	0	2	0	1	0	0	0	964

Table 20: Children with Specialized and Intense Service Levels in a GRO on August 31, 2018 (Excludes Emergency Shelters and RTCs)

Placement Catchment

Legal																		
Catchment	1	2	3A	3B	3C	4	5	6A	6B	7A	7B	A8	8B	9	10	11A	11B	Total
1	9	0	0	0	0	2	0	2	0	0	1	1	1	0	0	0	0	16
2	0	4	0	0	0	0	0	1	3	0	0	0	2	0	0	0	0	10
3A	0	0	2	0	0	3	0	0	0	0	0	0	0	0	0	0	0	5
3C	0	0	0	0	1	3	0	3	0	0	0	1	0	0	0	0	0	8
4	0	0	0	0	0	9	1	2	0	0	0	0	1	0	0	0	0	13
5	0	0	0	0	0	1	1	0	1	0	0	1	0	0	0	0	0	4
6A	0	0	0	0	0	5	0	6	2	0	0	0	2	0	0	0	0	15
6B	0	0	0	0	0	1	1	3	1	0	0	0	0	0	0	0	0	6
7A	1	0	0	0	1	0	0	2	1	0	0	0	0	0	0	0	1	6
7B	0	1	0	0	0	0	1	2	0	0	2	0	0	0	0	0	0	6
8A	0	0	0	0	0	1	0	5	0	0	0	1	10	0	0	0	0	17
8B	0	1	0	0	0	2	1	2	0	0	1	0	6	0	0	0	0	13
9	1	0	0	0	0	0	0	0	1	0	0	0	1	1	0	0	0	4
10	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
11A	0	0	0	0	0	0	0	0	1	0	0	0	1	0	0	0	1	3
11B	0	0	0	0	0	0	0	0	1	0	0	0	0	0	0	0	1	2
Total	11	6	2	0	2	27	5	28	11	0	4	4	24	1	0	0	3	128

Table 21: All Children in a GRO in Catchment 3B on August 31, 2018

(CBC has rolled out in catchment 3B so there are no service levels)

Legal Catchment	1	2	3A	3B	3C	4	5	6A	6B	7A	7B	8A	8B	9	10	11A	11B	Total
3B	0	0	1	50	0	2	2	5	1	15	0	3	1	0	0	0	0	80

Table 22: Children with Specialized and Intense Service Levels in a RTC on August 31, 2018

Placement Catchment

Legal																		
Catchment	1	2	3A	3B	3C	4	5	6A	6B	7A	7B	8A	8B	9	10	11A	11B	Total
1	5	0	4	0	7	6	2	20	8	7	9	12	6	0	0	0	0	86
2	5	19	1	0	1	1	0	10	5	20	0	4	8	0	0	0	0	74
3A	4	0	3	0	9	6	0	17	7	2	9	12	3	0	0	0	0	72
3C	2	0	4	0	15	9	0	27	23	4	7	5	5	0	0	0	0	101
4	13	0	1	0	3	12	2	20	5	4	7	12	14	0	0	0	1	94
5	2	0	1	0	3	3	0	13	10	1	3	3	1	0	0	0	0	40
6A	1	0	4	0	10	14	3	91	51	2	12	8	5	0	0	0	0	201
6B	3	0	3	0	8	3	1	31	31	4	11	2	2	0	0	0	0	99
7A	6	0	1	0	4	8	0	31	14	14	28	11	11	0	0	0	0	128
7B	2	0	0	0	1	1	0	7	8	13	28	8	6	0	0	0	0	74
8A	3	0	0	0	5	2	1	30	21	3	16	46	48	0	0	0	0	175
8B	0	0	1	0	3	2	1	11	13	3	10	20	18	0	0	0	0	82
9	5	7	2	0	0	2	0	5	4	8	7	4	3	0	0	0	0	47
10	1	0	1	0	0	1	0	6	2	2	1	7	1	0	0	0	0	22
11A	6	0	0	0	1	1	0	13	13	0	8	7	11	0	0	0	0	60
11B	0	0	0	0	0	0	0	7	5	0	2	4	1	0	0	0	1	20
Total	58	26	26	0	70	71	10	339	220	87	158	165	143	0	0	0	2	1,375

Table 23: All Children in a RTC in Catchment 3B on August 31, 2018

(CBC has rolled out in catchment 3B so there are no service levels)

Legal Catchment	1	2	3A	3B	3C	4	5	6A	6B	7A	7B	8A	8B	9	10	11A	11B	Total
3B	4	0	2	11	5	1	12	37	36	19	7	16	2	0	1	0	0	153

Table 24: All Children in an Emergency Shelter on August 31, 2018

Placement Catchment

Legal																		
Catchment	1	2	3A	3B	3C	4	5	6A	6B	7A	7B	8A	8B	9	10	11A	11B	Total
1	38	0	2	0	4	1	0	0	4	1	2	1	0	0	0	0	0	53
2	0	17	1	0	0	0	0	0	0	4	1	0	0	2	0	0	0	25
3A	0	0	13	0	4	2	0	0	2	5	2	0	0	0	0	1	0	29
3B	0	0	0	14	4	0	0	0	0	0	0	0	0	0	0	0	0	18
3C	0	0	8	0	7	2	0	0	4	8	2	7	1	0	0	2	0	41
4	0	0	2	0	8	12	0	1	11	1	3	2	0	0	0	0	1	41
5	0	0	0	0	1	1	9	1	5	1	3	0	0	0	0	0	0	21
6A	0	0	0	0	0	0	0	16	34	1	3	1	1	0	0	0	0	56
6B	0	0	0	0	1	0	0	3	20	1	0	1	0	0	0	0	0	26
7A	0	0	2	0	1	0	0	3	6	17	13	0	0	0	0	1	0	43
7B	0	0	0	0	2	0	0	2	8	11	10	1	7	0	0	2	0	43
8A	0	0	0	0	1	1	0	1	5	7	10	102	37	0	0	0	0	164
8B	0	0	0	0	1	0	0	1	5	0	3	27	25	0	0	5	0	67
9	5	4	2	0	0	0	0	0	3	1	1	2	1	16	0	0	0	35
10	0	0	0	0	0	0	0	0	0	0	0	0	0	0	7	0	0	7
11A	0	0	0	0	0	0	0	1	1	0	0	2	3	0	0	40	6	53
11B	0	0	0	0	1	0	0	0	2	2	0	1	0	0	0	8	25	39
Total	43	21	30	14	35	19	9	29	110	60	53	147	75	18	7	59	32	761

¹ DFPS TFFC placement and home tracking log.

² A child's catchment area is determined by the child's legal county.

³ CPS 8.2 Children in Substitute Care On August 31st (provided to data.texas.gov by DFPS DDS)

⁴ DRIT 93060. Based on child's legal catchment.

⁵ Supply excludes placements from catchment area 3b into non-CBC catchments because children from catchment area 3b do not have a service level. Children from non-CBC catchment areas are also placed in CBC catchment areas, out of state, in RTCs and in emergency shelters.

⁶ DRIT 93133

⁷ DRIT 93139

⁸ Supply excludes placements from catchment area 3b into non-CBC catchments because children from catchment area 3b do not have a service level. Children from non-CBC catchment areas are also placed in CBC catchment areas, out of state and in emergency shelters.

⁹ DRIT 93138

¹⁰ DRIT 93133.

¹¹ DRIT 93133.

¹² DRIT 93133. Includes placements from catchment areas 2, 3b and 8a.

¹³ DRIT 93136.

¹⁴ DRIT 93136. Excludes non-CBC placements in catchment areas 2, 3b and 8 and out of state placements

¹⁵ Beds were calculated by taking the number of homes that were active and vacant on August 31. 2018 but had at least one child meeting the specified criteria placed in the last 12 months and multiplying by the average number of children per home for homes that had at least on child placed on August 31, 2018.

¹⁶ Includes youth age 18 and older and excludes children in a child specific contract or with a psychiatric transition level of care.

¹⁷ DRIT 93060, forecast and DRIT 93138.

¹⁸ DRIT 93139

¹⁹ DRIT 93139

²⁰ Analysis of DRIT 91958

²¹ DFPS data warehouse report FAD 09

²² The number of CPAs in each region is counted by the CPA name rather than the facility number as the same CPA can have more than one facility number in the same region. Some CPAs operate across multiple catchments and are counted in each catchment in which they have homes. The CPAs in Region 3 include the CBC provider and other CPAs who contract with the CBC, although they may also contract with DFPS.

²³ DFPS data warehouse report FAD 09 for homes and DRIT 91538 for CPAs.

²⁴ DRIT 91958

²⁵ DRIT 88642

²⁶ DRIT 91958

²⁷ The tables in this appendix exclude children placed out of state and in an unknown catchment.